## A Smokefree Generation Action to address smoking and vaping

Ambition for England to become 'smokefree' by 2030.

(smoking prevalence falls to 5% or less: current rate is 12.9%)



Policy paper

Stopping the start: our new plan to create a smokefree generation

Updated 8 November 2023



### Towards a Smokefree Generation

A Tobacco Control Plan for England

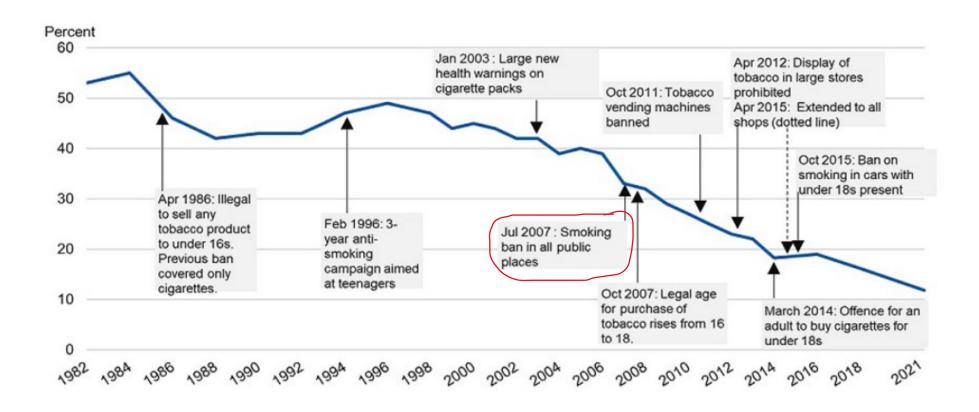
July 2017

## Case for Change

- Smoking is the single biggest cause of health inequality in England
- Tobacco is the one of the most preventable causes of ill health, disability and death, responsible for 64,000 deaths in England a year
- Almost every minute of every day someone is admitted to hospital because of smoking
- 75,000 GP appointments could be attributed to smoking each month
- It is estimated that the total costs of smoking in England are over £17 billion including £14 billion loss to productivity
- 80% of smokers start when they are teenagers.
- Three-quarters of current smokers would never have started if they had the choice again

## **Smoking Prevalence in England**





## Case for Change: Devon

- Smoking rate in DCC is 13.9% (12.9% England average) but this masks huge variations according to deprivation from 8% to 21%.
- Smoking-related hospital admissions and the treatment of smoking related illness via primary care costing £29.7million in Devon per year (ASH, 2023).
- Estimated smoking costs to Devon Social Care Services £17.4million per year (ASH, 2023).
- Smoking negatively affects earnings and employment prospects; the cumulative impact of these effects amounts to productivity losses of £475.3million per year in Devon (ASH, 2023).
- The illicit tobacco trade is often part of organised criminal activity and is linked to a range of other illegal trades including alcohol production, people-trafficking and drug smuggling.

## Smokefree Generation: Tobacco & Vapes Bill 2024

- Legislation so that children turning 15 this year or younger will never be legally sold tobacco products – To make it harder for children to start smoking
- An additional £70million per year for 5 years to support local authority-led stop smoking services (DCC = £949,746 per year for 5 years) – This will enable an increase in capacity in local stop smoking services
- Funding for new national anti-smoking campaigns (£15mill per year)
- Roll out of new national 'Swap to Stop' scheme (encouraging smokers to swap their cigarettes for vapes).

## Vaping

- The evidence is clear for smokers, vaping is a far less risky option and poses a small fraction of the risks of smoking in the short and medium term. BUT Vaping is not risk free and is NOT for children
- The number of children (11-18yrs) smoking is increasing 6% (2022) 4.1% (2021) and vaping is increasing 8.6% (2022) 4% (2021)
- Adults vaping prevalence in England is about 7%

- Tobacco & Vapes Bills 2024 includes key action on Vaping
- Restricting flavours and regulating point of sale displays in retail outlets, etc

Commissioned by Devon, Plymouth, Somerset and Torbay Councils

















### **VAPES**

#### **Current Legal controls:**

- Regulate the sale and supply of Refillable E-cigarettes, replacement parts, Single use e-cigarettes containing nicotine and e-liquids containing nicotine.
- Covers notifications and approval by MHRA
- Sets out product requirements including labelling and presentation requirements
- Penalties conviction on indictment to imprisonment for a term not exceeding 2 years, or a fine, or both.
- Nicotine containing vapes can only be sold to over 18's









#### **Emerging Issues:**

- Non-EU marketplace products entering supply chain
- Large tanks on products
- Over strength products (too much nicotine)
- Counterfeit e-cigarettes
- Safety issues with chargers
- Child appealing
- Environmental issues
- CBD Products Unless these products contain Nicotine, which is very rare they are not caught by TS legislation. Higher levels of THC will make the product a controlled drug and remove the product from TS control into that of Police









### **Child Appealing Products:**















### **Enforcement**

#### **Operation Joseph:**

In April 2023 the Department for Health and Social Care allocated £3 million in funding to support Trading Standards to tackle the issues of non-compliance. Funding for;

- Test purchasing of 'legal' vapes (those approved by MHRA)
- Online test purchasing
- Storage & Destruction costs
- HoftSW Trading Standards are one of a few TS to undertake this funded work – 40 samples taken, initial results indicate over half fail the requirements









### **Enforcement**

#### Issues for us:

- Linked with supply of illegal tobacco & OCGs
- Use of hides and restocking
- Limited resources planned operations this year are restricted to two per quarter in each LA area and focused on illegal tobacco as well as vapes.
- Use of disruption Closure notices, Multi Agency Approach, cash seizures
- Storage of seized product
- Close working with Police









## **Illicit Tobacco**

- Linked with criminality and OCGs
- Undermines Public Health stop smoking initiatives
- Sold for "pocket money prices" Legitimate = £15 per packet, illegal = £7.30 per packet
- Sold to children

































### **Enforcement Action – Seizures**

Product	Quantity	Street Value	Genuine retail value
Cigarettes	43933 (packets of 20 sticks)	<b>£320,710</b> (£7.30 per packet)	<b>£658,995</b> (avg £15 per packet)
Rolling Tobacco	8189 (50g pouches)	f20000 (NDP £20 per pouch) f61537 (Counterfeit £8.56 per pouch)	<b>£311,182</b> (avg £38 per packet)
Vapes	7897 units (varying size)	<b>£118,455 - £157,940</b> (£15 – 20 per unit – depending on size)	N/A

In the past year we have conducted 7 Underage sales operations targeting vapes.









### Tobacco & Vapes Bill 2024

- Providing powers for ministers to regulate:
  - the flavours and contents of vaping products
  - the packaging and product presentation of vaping products
  - point of sale displays of vaping products
- Making it an offence to sell non-nicotine vaping products to someone who is under 18 and banning free distribution
- Providing ministers with powers to extend the measures for vaping products to other nicotine products such as nicotine pouches.
- Also.... £30 million across HMRC, Border Force and Trading Standards and 'On the spot' fines to be introduced to clamp down on underage sales of tobacco and vaping products of £100
- The Environmental Protection (Single-use Vapes) (England) Regulations 2024 which propose to ban the sale and supply of single use disposable vapes